## Message Text

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ORIGIN ARA-10

INFO OCT-01 ISO-00 PER-01 SS-15 SP-02 MMS-01 PM-03 L-02

EB-07 CU-02 INR-07 CIAE-00 DODE-00 ACDA-05 AGR-05

AID-05 COME-00 NSC-05 OMB-01 OPIC-03 PC-01 TRSE-00

USIA-06 /082 R

DRAFTED BY ARA/MEX:JFKEANE:MEM APPROVED BY ARA/MEX:JTDREYFUSS NSC-IG/ARA:DWCOX DOD/OASD/ISA-IA:DENGLE (DRFT CLR) ARA:GBROWN (DRAFT CLR) DOD/JCS:COLPARKER (DRFT CLR) S/S - MR. MOFFAT

----- 065369

P 162147Z MAY 75 FM SECSTATE WASHDC TO AMEMBASSY MEXICO PRIORITY

SECRETSTATE 115081

E.O. 11652: XGDS-3 TAGS: PFOR, MX, US

SUBJECT: PRE-IG REVIEW OF 1976-77 MEXICO CASP

1. PRE-IG REVIEWED MEXICO CASP APRIL 30. EMBASSY IS TO BE CONGRATULATED ON UNIFORMLY EXCELLENT CASP. PRE-IG NOTED THAT CONTROVERSIAL ISSUES ARE CLEARLY IDENTIFIED AND COMPREHENSIVELY DEALT WITH, E.G., THE POTENTIALLY CONTRADICTORY OBJECTIVES OF VIGOROUS NARCOTICS CONTROL AND PROTECTION OF AMERICAN CITIZENS. PRE-IG IS PLEASED TO RECOMMEND TO EXECUTIVE CHAIRMAN THAT, SUBJECT TO MINOR CHANGES DISCUSSED BELOW, CASP BE APPROVED WITHOUT FORMAL NSC-IG ARA MEETING. PROPOSED MODIFICATIONS AND DECISION MEMORANDUM WILL BE CIRCULATED TO IG MEMBERS FOR APPROVAL.

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2. PRE-IG NOTED THAT TREATMENT OF INCARCERATED U.S. CITIZENS IS INEXTRICABLY LINKED TO NARCOTICS CONTROL ISSUE AND IS REFERRED TO IN THIS CONTEXT UNDER RESOLUTION OF ISSUE NO. 1 (P.9). INCLUSION IN THE STATEMENT OF

THE ISSUE WOULD BE APPROPRIATE, E.G., QUOTE WHAT POLICIES SHOULD THE U.S. GOVERNMENT PURSUE AND WHAT ACTIONS CAN IT TAKE TO STEM THE FLOW OF NARCOTIC AND DANGEROUS DRUGS ENTERING THE U.S. FROM OR THROUGH MEXICO WHILE SEEKING FAIR AND HUMANE TREATMENT OF U.S. CITIZENS IMPRISONED IN MEXICO? UNQUOTE.

- 3. ILLEGAL ALIENS: THE CASP SUBMISSION SUPPORTS QUOTE PROPOSALS TO PROHIBIT HIRING OF ILLEGAL ALIENS AND TO STRENGTHEN U.S. LAW ENFORCEMENT CAPACITY, UNQUOTE WITH THE CAVEAT THAT THEY ARE POTENTIALLY HARMFUL TO OUR RELATIONS AND SHOULD BE ACCOMPANIED BY A SUPPORTIVE ATTITUDE TOWARD MEXICAN EFFORTS AT INCREASING DOMESTIC EMPLOYMENT OPPORTUNITIES (P.12). HENCE, THESE MEASURES SHOULD BE INCLUDED IN THE SECTION ENTITLED RECOMMENDATIONS RATHER THAN THE SECTION ENTITLED ALTERNATIVES. RECOM-MENDATION NO.4 WOULD READ QUOTE THE U.S. SHOULD CONSIDER MEASURES TO PROHIBIT HIRING OF ILLEGAL ALIENS AND TO STRENGTHEN LAW ENFORCEMENT CAPACITY, BUT DO SO WITH A VIEW TO MINIMIZING DAMAGE TO BILATERAL RELATIONS THROUGH CORRECT TREATMENT OF ILLEGALS APPREHENDED, AND A SUPPORT-IVE ATTITUDE TOWARD MEXICO'S EFFORT TO INCREASE EMPLOY-MENT OPPORTUNITIES. UNQUOTE.
- 4. ANTI-U.S. RHETORIC: PRE-IG RECOMMENDS THAT PARA A, PAGE 13, BE MODIFIED TO READ: QUOTE AT FIRST, QUIET DIPLOMATIC PRESSURE ON PRESIDENT ECHEVERRIA AND SELECTED MEXICAN OFFICIALS BY THE AMBASSADOR AND DESIGNATED MISSION OFFICERS. UNQUOTE.
- 5. TRADE: PRE-IG NOTED U.S. CONCERN ABOUT MEXICAN PROTECTIONISM AND PROPOSED ADDITION OF AN ITEM UNDER ANTICIPATED CHALLENGES OR OPPORTUNITIES (P.15) QUOTE FURTHER IMPORT RESTRICTIONS, INCLUDING THE EXPANSION OF IMPORT SUBSTITUTION OF CAPITAL GOODS, WILL INTENSIFY U.S. CONCERN ABOUT MEXICAN PROTECTIONISM. UNQUOTE.

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- 6. TRADE: PRE-IG PROPOSED DELETION OF PHRASE QUOTE REGARDLESS OF WHETHER THE USG CAN PERSUADE THE GOM TO REDUCE ITS HIGH IMPORT BARRIERS OR NOT. UNQUOTE. (P.16, PARA 1, LINES 5-6).
- 7. ILLEGALS: TO ENSURE INTERNAL CONSISTENCY IN THE CASP, PRE-IG PROPOSED ADDING AN OBJECTIVE 5 TO PROPOSED ACTION PLAN ON ILLEGALS (P.19), WHICH WOULD READ QUOTE OBJECTIVE 5: SUPPORT ENACTMENT OF LEGISLATION TO CURB HIRING OF ILLEGAL ALIENS AND INCREASE ENFORCEMENT EFFORTS IN THE UNITED STATES. UNQUOTE.
- 8. WORLD ORDER PROPOSED ACTION PLAN (P.22): THERE

SHOULD BE AN OBJECTIVE PERTAINING TO OUR CONCERN FOR MEXICO'S LOS POSITION, E.G. QUOTE PERSUADE THE GOM TO POSTPONE UNILATERAL DECLARATION OF A 200-MILE ECONOMIC ZONE AS LONG AS THE U.S. ALSO POSTPONES UNILATERAL ACTION. IF MEXICO SEEMS LIKELY TO DECLARE

A 200-MILE ZONE, SEEK TO CONVINCE IT TO LIMIT THE SCOPE OF ITS DECLARED RIGHTS TO A MINIMUM SO THAT THESE RIGHTS WILL BE CONSISTENT WITH THOSE OF ANY PROBABLE ECONOMIC ZONE AGREED TO AT THE LOS CONFERENCE. UNQUOTE.

9. FINANCIAL RESOURCES (IN TABLE 1): CU RESOURCES: FIGURES IN THOUSANDS OF DOLLARS SHOULD BE: 314 IN FY 1974; 335 IN FY 1975; 352 IN FY 1976; AND 380 IN FY 1977.

AID: A) GRANT RESOURCES IN THOUSANDS OF DOLLARS SHOULD BE 836 FOR FY 75; 525 FOR FY 76; AND 100 FOR FY 77.

B) POPULATION RESOURCES IN THOUSANDS OF DOLLARS SHOULD BE 350 FOR FY 76 AND 0 FOR FY 77. C) NARCOTICS RESOURCES IN THOUSANDS OF DOLLARS SHOULD BE DOLS 5,630 FOR FY 76, AND 5.000 FOR FY 77.

DOD/IAGS: THE FOLLOWING CHANGES ARE PROPOSED:

	FY 75 EST	FY 76 PLN	FY 77 PLN #
PROG	32	33	45
ADMIN	16	17	20

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# FOR 15 MO FY

IT IS FURTHER RECOMMENDED THAT THE IAGS FIGURES BE CONSOLIDATED WITH THE DOD PORTION.

- 10. PERSONNEL (TABLE 2): IT IS UNLIKELY THAT THE GOM WILL APPROVE AN INCREASE IN DEA PERSONNEL PRIOR TO 1977. HENCE ANNEX A, TABLE 2, PAGE 3 SHOULD HAVE A FOOTNOTE AS FOLLOWS: QUOTE GOM APPROVAL OF THIS INCREASE IS PENDING. UNQUOTE.
- 11. ADDITIONAL MINOR TEXTUAL CHANGES WERE ALSO APPROVED BY PRE-IG AND WILL BE INCORPORATED IN FINAL VERSION OF CASP. CONSOLIDATED CHANGE SHEET WILL BE POUCHED.
- 12. DEPARTMENT WOULD APPRECIATE RECEIVING BY MAY 22 ANY COMMENTS EMBASSY MAY HAVE.

KISSINGER

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